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**The Dynamics of Spending and Absorption of Aid: Panel Data Analysis**

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August 2010

**Abstract**

In September 1999, the International Monetary Fund (IMF) established the Poverty Reduction and Growth Facility (PRGF) to make the reduction of poverty and the enhancement of economic growth the fundamental objectives of lending operations in its poorest member countries. This paper studies the spending and absorption of aid in PRGF-supported programs, verifies whether the use of aid is programmed to be smoothed over time, and analyzes how considerations about macroeconomic stability influence the programmed use of aid. The paper shows that PRGF-supported programs permit countries to utilize all increases in aid within a few years, showing smoothed use of aid inflows over time. Our results reveal that spending is higher than absorption in both the long-run and short-run use of aid, which is a robust finding of the study. Furthermore, the paper demonstrates that the long-run spending exceeds the injected increase of aid inflows in the economy. In addition, the paper finds that the presence of a PRGF-supported program does not influence the actual absorption or spending of aid.

**Keywords:** Aid, Spending and Absorption, PRGF, Dynamic Panel Estimations.

**JEL classification:** F34, F35

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# The Dynamics of Spending and Absorption of Aid: Panel Data Analysis\*

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August 5, 2010

## Abstract

In September 1999, the International Monetary Fund (IMF) established the Poverty Reduction and Growth Facility (PRGF) to make the reduction of poverty and the enhancement of economic growth the fundamental objectives of lending operations in its poorest member countries. This paper studies the spending and absorption of aid in PRGF-supported programs, verifies whether the use of aid is programmed to be smoothed over time, and analyzes how considerations about macroeconomic stability influence the programmed use of aid. The paper shows that PRGF-supported programs permit countries to utilize all increases in aid within a few years, showing smoothed use of aid inflows over time. Our results reveal that spending is higher than absorption in both the long-run and short-run use of aid, which is a robust finding of the study. Furthermore, the paper demonstrates that the long-run spending exceeds the injected increase of aid inflows in the economy. In addition, the paper finds that the presence of a PRGF-supported program does not influence the actual absorption or spending of aid.

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# 1 Introduction

Aid is a useful tool that facilitates the transfer of resources from one country to another. It enables recipient countries - predominantly developing countries - to increase consumption and investment. Aid provides an opportunity to reduce poverty, increase the standard of living and generate sustainable economic growth. However, concern for the effective utilization and management of aid dollars in recipient countries has recently been expressed. The imperative to employ aid inflows adequately may stress the administrative capacity of governments. In addition, volatile aid flows create problems of financial management and debt sustainability in the future.

Unlike the international flow of capital, aid money is initially held by the central bank. Governments then can decide whether or not to increase public *spending* by running a greater fiscal deficit. At the same time, central banks can choose whether or not to *absorb* aid inflows by selling aid dollars and widening current account deficits. Although most of the aid literature assumes that absorption and spending of aid is equivalent, spending could be different from absorption due to the lack of stark agreement and coordination between the government and the central bank. Such asymmetry between spending and absorption could have quite adverse macroeconomic consequences (Berg et al. 2005).

Questions could therefore arise regarding the advice offered by the IMF to their member countries about the use of aid inflows. Further issues could arise on how considerations of aid volatility, capacity constraints and macroeconomic stability could shape these recommendations. To address these questions, we took as a case the Poverty Reduction and Growth Facility (PRGF) program, an IMF-supported aid program that plays a catalytic role in unlocking aid dollars to achieve poverty reduction and growth enhancement. The objective of this study is to estimate the programmed spending and absorption of aid for PRGF arrangements. Placing the emphasis on programmed spending rather than actual spending, this study estimates how much spending and absorption is determined by the program design in countries that have a PRGF in place. Furthermore, this study studies whether or not actual spending and absorption is affected by the PRGF program.

A pioneering study on estimating programmed spending and absorption of a PRFG-supported program has been undertaken by Dudine et al. (2008). The estimation used in their paper predominantly used pooled estimation techniques which created biased estimations due to the presence of lagged dependent term as one of the regressors in the model. Nevertheless, by using the same dataset, the present study has improved on the estimations of Dudine et al. (2008) and is able to provide efficient estimates and additional insights to this area of study.

This study uses the IMF spending and absorption dataset in estimating reduced form models. The dataset contains data from staff reports concerning requests for, or reviews of, all PRGF programs that were approved during the period 1999-2007. The dataset is an unbalanced panel data from 369 program documents of 51 developing countries which allows tracking of the IMF's projections and economic programming. If the IMF employs any rule that suggests to countries how aid dollars should be spent and absorbed, this dataset would allow such a rule to be deduced. Some variables in the dataset have been collected from the World Economic Outlook (WEO) to control for other variables that are not generally reported in the program documents.

The study demonstrates that PRGF-supported programs permit countries to utilize all increases in aid within a few years, showing smoothed use of aid inflows over time. Our results reveal that spending is higher than absorption in both the long-run and short-run use of aid, which is a robust finding of the study. Furthermore, the study finds that the long-run spending exceeds more than the injected increase of aid into the economy. In contrast, we find weak evidence of profound influence of other control variables on the spending and absorption of aid. Finally, the study finds that the presence of a PRGF-supported program does not influence the actual absorption or spending of aid.

The study is organized as follows. Section 2 elucidates the concept of absorption and spending, and the macroeconomic consequences of aid inflows to developing countries. Section 3 describes the PRGF program of IMF to its member countries. Section 4 introduces the key elements of the methodological framework of the estimations. Section 5 gives a brief description of

the dataset and control variables used in this study. Section 6 presents the estimation results and section 7 concludes.

## 2 Conceptual Framework

The macroeconomic impact of aid inflows typically depends on the policy choices of government authorities. Specifically, the interaction of fiscal, monetary and exchange rate policy shapes the use and impact of aid in the recipient countries. To facilitate the understanding of this interaction, two useful concepts of ‘Absorption’ and ‘Spending’ have been introduced by Berg et al. (2007) where the current account response is measured by a ratio of aid *absorption* and the fiscal response is measured by a ratio of aid *spending* (Dudine et al. 2008). Applying Berg et al. (2007), Aiyar and Ruthbah (2008) and Hansen and Headey (2009), we used an accounting framework utilizing the balance of payments and the national accounting system, instead of originating a theoretical model to identify the mediums by which aid inflows have an effect on macroeconomic aggregates.

### 2.1 Absorption

Using the balance of payments system, aid inflows in the form of grants are booked as a current transfer on the record of current accounts whilst loans are booked on the capital account. Hence, using the simple balance of payments identity we can express the following equations

$$CAB_t + KAB_t = \Delta R_t. \quad (1)$$

Where

$$CAB_t = (X_t - M_t) + W_t - (i_t L_{t-1} + r_t D_{t-1}) + A_t^g, \quad (2)$$

and

$$KAB_t = \Delta L_t^0 + (A_t^l - A_t^r). \quad (3)$$

In equation 1,  $CAB$  is the current account balance,  $KAB$  is the capital account balance and  $R$  is the foreign reserves. The current account balance is specified in equation 2, as the net export (export  $X$ , minus import  $M$ )

plus net private transfers  $W$  (mostly remittances and worker compensations) less net interest payments to foreigners ( $iL + rD$ ), where separate interest payments on market loans ( $iL$ ) and aid loans ( $rD$ ) have been used. The last term in equation 2 is the aid grants ( $A^g$ ). The capital account balance comprises net change in non-aid foreign debt ( $\Delta L^0$ , having both private and public component) in addition to the aid loan given in a year ( $A^l$ ) minus the repayment of principal on the aid loans ( $A^r$ ) which is known as amortization. Here subscript  $t$  denotes year.

Separating the factors of aid from equation 2 and 3 and rearranging these three equations yields:

$$\underbrace{A_t^g + A_t^l - A_t^r}_{AID\ Inflows} = \Delta R_t - \underbrace{[(X_t - M_t) + W_t - (i_t L_{t-1} + r_t D_{t-1})]}_{NACAB} - \underbrace{\Delta L_t^0}_{NAKAB} \quad (4)$$

where  $NACAB$  is the non-aid current account balance and  $NAKAB$  is the non-aid capital account balance. The aid inflows are the sum of grants and loans less the repayment.<sup>1</sup> Thus an increment in net aid inflow, either grant or loan, can affect the economy in the following ways. It can:

1. Enhance the international reserves;
2. Increase the non-aid current account deficit through net imports of good and services;
3. Finance the payments of interest on foreign debt (both aid and non-aid debt);
4. Finance a reduction in private transfers; and
5. Raise non-aid capital outflows (capital flight).

Realistically, aid will not have any counterpart in increased consumption or investment if the aid dollars are entirely utilized for augmenting foreign reserves or financing capital outflows. Hence, under conventional conditions, the most usual application of aid inflows, as a measure of the direct resource transfer, is to finance a widening of the current account deficit. Thus, absorption is the decline in the non-aid current account balance that

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<sup>1</sup>This concurs with the Development Assistance Committee (DAC) definition of net Official Development Aid (ODA): net ODA =  $A_t^g + A_t^l - A_t^r$ .

is determinable to aid. More formally,

$$Absorption = \frac{\Delta NACAB}{\Delta Aid}. \quad (5)$$

Berg et al. (2007) discussed how absorption predominately depends on central bank decisions on reserve aggregation and on the interest rate, which further acts upon the demand for private sector imports. Some exceptions to central bank dominance of aid inflows are aid-in-kind, aid given directly to the government for buying imported goods and services and aid directly given to NGOs, in which case the aid is fully absorbed. Interestingly, there is no event of absorption for the grant of debt forgiveness. However, such exceptions are quite irregular, leaving the majority of the decisions on absorption of the aid inflows to the central bank.

## 2.2 Spending

Utilizing national account identities, spending catches the magnitude by which the aid inflow is utilized to finance an increase in government expenditure or a decrease in taxation. Using fiscal side definitions,

$$Fiscal\ Balance = G_t - T_t - A_t - Domestic\ Finance, \quad (6)$$

which makes

$$Fiscal\ Deficit = G_t - (T_t - A_t), \quad (7)$$

where  $G$  is the government expenditure,  $T$  is the domestic revenue and  $A$  is the aid inflows. Now deducting aid inflows ( $A$ ) from the both side of the equation 7 yields,

$$Non-Aid\ Fiscal\ Deficit\ (NAFD) = G_t - T_t. \quad (8)$$

Hence, with an increment of net aid inflows, governments can either

1. Reduce domestic revenues,
2. Increase government expenditure, or
3. Reduce domestic borrowing.



Thus, spending is the decline in the non-aid fiscal deficit that is determinable to aid. More formally,

$$Spending = \frac{\Delta NAFD}{\Delta Aid}.$$

Although aid sometimes comes as non-fungible project assistance, governments can take the decision whether or not to enhance the overall fiscal deficit as aid increases, which is largely the settlement of the fiscal authorities.

### 2.3 Spending and Absorption

Since spending and absorption are dealt with by different authorities, spending will be different from absorption, if perfect agreement and co-ordination are absent, although there are some cases such as aid in kind and aid dedicated to finance government import, in which spending will be equal to absorption. Such cases do not have any effect on macroeconomic variables such as the exchange rate, interest rate and price level (Aiyar et al. 2005), but other than such obvious examples, the policy response to the aid inflows results in different combinations of spending and absorption, providing various macroeconomic consequences. In line with Dudine et al. (2008), a brief summary of such consequences of spending and absorption is expressed below.<sup>2</sup>

The spending and absorption of aid are the same when the widening of the current account deficit acts in line with the fiscal deficit. In this case, the increased fiscal net demand is fulfilled by increasing net imports. However, there are cases where absorption will be higher than spending if central bank authorities decide to sell more foreign exchanges associated with increased aid inflows than is necessary. Such increases in the sell of foreign exchanges are utilized to finance domestic debt which has occurred as a result of higher government spending. This leads to sluggish monetary growth, appreciated real exchange rate, lower inflation and reduced interest rate. The end result will be increased private consumption and higher domestic investment,

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<sup>2</sup>Berg et al. (2007) and Aiyar and Ruthbah (2008) discuss the macroeconomic consequences of various combinations of spending and absorption in detail.

which may increase net imports.

In contrast, spending could be greater than absorption when central bank authorities decide to sell fewer foreign exchanges associated with increased aid inflows than is necessary. In this case, fiscal deficit increases due to higher government spending, but aid is accumulated to build the central bank's foreign reserves. Fiscal authorities are financing the widening of fiscal deficit through domestic borrowing, which results in a depreciated real exchange rate, higher inflation and a greater interest rate. This leads to lower consumption and private investment, and tends to shift resources from the private sector to the public sector; thus, spending will be greater than absorption.

The total net foreign aid disbursed by donor countries has increased over the years, but this has been followed by growing aid volatility in both the announcement and disbursement of aid (Aslam and Kim 2007). ? have demonstrated that macroeconomic management of poor, aid-dependent countries becomes extremely difficult with the high level of volatility in aid inflows. They find that aid disbursements have typically been pro-cyclical, indicating the failure of aid as a stabilizer or as an insurance against large macroeconomic shocks (for example in case of natural disasters). As a result, it might be optimal for the recipient countries not to utilize all the increments in aid inflows at once, but to smooth them over time. Similarly, when capacity constraints are stark or the level of inflation is high, large government expenditures due to aid surge might use up the productive capability of the economy and exacerbate pressure on inflation. A temporary policy of absorption but not spending could therefore help countries to reduce inflation or the high level of domestic debt to a position where aid can be used without harming macroeconomic stability. Likewise, in the case of low international reserves, a temporary strategy could be to employ part of the aid increments to build up a reserve buffer that would facilitate spending for countries that are facing aid volatility.<sup>3</sup>

Recent literature on absorption and spending of aid inflows uses both narrative and empirical approaches to understand the macroeconomics of aid. Leading this literature is the seminal work by Berg et al. (2005) in which

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<sup>3</sup>Such strategy has been termed as 'pre-cautionary savings' in Aslam and Kim (2007).

they used a small number of elaborated case studies of countries that have recently experienced prominent scaling-up in actual aid inflows. The study finds that, spending is typically greater than absorption for the aid recipient countries, resulting in the domestic expenditure being higher than the net imports. Extending this approach, Foster and Killick (2006) also drew the same conclusion. Improving on Berg et al. (2005), Aiyar and Ruthbah (2008) systematically analyzed the spending and absorption of actual aid, using the econometric analysis of a cross-section of countries. They employed dynamic a panel data framework to estimate both short-run and long-run absorption and spending. The work of Aiyar and Ruthbah (2008), in principle, supports the conclusion of Berg et al. (2007) and Foster and Killick (2006), which contradicts the conventional view of full spending and absorption.

A subsequent study on the programmed use of aid increases was included in the IEO (2007) report. This study finds that programmed spending and absorption in Sub-Saharan Africa (SSA) countries under the PRGF-supported program is rather limited. However, the paper only used same-year use of aid increases, which made the paper's conclusion questionable. Further to the IEO (2007) study, Dudine et al. (2008) used a new and comprehensive database for all countries with PRGF arrangements to estimate the programmed use of aid. They concluded that PRGF allows countries to smooth the use of almost all increments of aid inflows over time. Contradicting the finding, a recent study by Hansen and Headey (2009) argues that absorption is somewhat equal to spending in the case of small developing countries. They also observed that aid is neither spent nor absorbed in any systematic manner by the non-aid dependent countries. Hence the literature draws mixed conclusions on the actual and programmed use of aid inflows by recipient countries, and improved methodology and a comprehensive dataset is required to draw a cohesive conclusion on this issue.

### **3 PRGF Aid Program**

In September 1999, the International Monetary Fund (IMF) established the Poverty Reduction and Growth Facility (PRGF), replacing the Enhanced Structural Adjustment Facility (ESAF). The aim of the PRGF is to make

the reduction of poverty and the enhancement of economic growth the fundamental objectives of the lending operations of the IMF in its poorest member countries. The principal features of the PRGF program, as stated in PDR (2000) are:

1. Broad participation and greater ownership,
2. Embedding the PRGF in the overall strategy for growth and poverty reduction,
3. Budgets that are more pro-poor and pro-growth,
4. Ensuring appropriate flexibility in fiscal targets,
5. More selective structural conditionality,
6. Emphasis on measures to improve public resource management/accountability, and
7. Social impact analysis of major macroeconomic adjustments and structural reforms.

Each year during the period 1999-2007, a PRGF program was in place for 25 to 40 countries; typically a three year program which usually set macroeconomic targets for the medium term. Under this arrangement, successive economic reports were presented to the Board of the IMF: the first when a country requested a PRGF program and subsequently when performance under the program was evaluated. This program evaluation, known as 'Program Review' was typically carried out by IMF country offices every six months. Program reviews included both fiscal and balance of payments projections and a set of program conditions. Such quantitative national income and balance of payments projections were coherent with the intended policies of the government authorities and supported by the IMF. The program conditions were placed to ensure two objectives: tracking the progress in enforcing the intended policies of the government authorities and ensuring the set conditions were met to unlock the schedule disbursements by the IMF. These conditions and policies continue to be in force today for PRGF programs.

Program projections and conditions implicitly determine the use of the anticipated aid inflows and are termed ‘programmed use of aid’ in this study. This program generally sets a base on the build-up of international reserves and a cap on some measure of the fiscal deficit or fiscal financing, thus determining the capacity by which projected aid can be utilized to finance higher net imports and fiscal spending. However for many reasons, the actual use of aid may be substantially different than was planned under the PRGF. Even when program conditions are met, the actual fiscal and current account deficit could be greater (or smaller) than the projection. Such deviation could arise, for example, if capital inflows are different from what was expected, or if unanticipated aid shocks (positive or negative) occur. A mechanism is included in the program design to automatically adjust the program conditions in adapting the unexpected aid inflows. Hence, most programs permit greater spending in aid windfalls and do not require lower spending in aid shortfalls.

In measuring the aid inflows, this study takes a practical approach by including all official net transfers and loans under the concept of aid, since from a macroeconomic perspective, aid is the transfer of resources from donors to recipient countries. Aid may take several forms, such as both grants and loans, budget support and non-fungible project financing, which may not be channeled through the government budget in the recipient country. To calculate aid inflows, net official borrowing is added with official transfers and grants, and the interest payments to official creditors are deducted from the sum. Furthermore, the flow component of alleged ‘exceptional financing’ is also added to the accounting of the aid inflows.<sup>4</sup> Hence, this study computes aid inflow on a cash basis to appropriate the net transfer of financial resources from donors to recipient countries.

## 4 Methodology

Following the IEO (2007) and Aiyar and Ruthbah (2008) approach, the following models have been used to capture the absorption and spending of

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<sup>4</sup>Exceptional financing is the part of debt relief that is not used for clearing arrears. Such financing is available to pay for imports or debt services.

aid:

$$\Delta NACAB_{i,t} = \alpha_1 + \beta_1 \Delta AID_{i,t} + \sum_{k=1}^K \delta_{1k} X_k + \gamma Year_t + \mu_{1i} + \epsilon_{i,t} \quad (9)$$

$$\Delta NAFD_{i,t} = \alpha_2 + \beta_2 \Delta AID_{i,t} + \sum_{k=1}^K \delta_{2k} X_k + \gamma Year_t + \mu_{2i} + \epsilon_{i,t}. \quad (10)$$

Where  $i$  denotes the country,  $t$  denotes time (which is uniquely ranked and based on the date the document was published) and  $\Delta$  denotes the difference between the programmed level and actual level. For example, the term  $\Delta NACAB_{i,t}$  can be elaborated as  $NACAB_{i,t}(\text{programmed}) - NACAB_{i,t-1}(\text{actual})$ . Continent-specific dummies are used to capture the unobserved time independent constant effect ( $\mu_i$ ) as Putman (1993) and Acemoglu et al. (2001) argued that current political, social and economic institutions of many countries have largely been determined by their past history, geography and religion. Also, all the regression estimations have year-specific dummies which have accommodated the year-specific variation in the model.  $X_k$  is a vector of control variables of size  $K$ .

Similarly, we used the following alternative models in levels to estimate the fraction of the aid inflows that is programmed to be absorbed and spent over time:

$$NACAB_{i,t} = \alpha_3 + \beta_3 AID_{i,t} + \sum_{k=1}^K \delta_{3k} X_k + \gamma Year_t + \mu_{3i} + \epsilon_{i,t} \quad (11)$$

$$NAFD_{i,t} = \alpha_4 + \beta_4 AID_{i,t} + \sum_{k=1}^K \delta_{4k} X_k + \gamma Year_t + \mu_{4i} + \epsilon_{i,t}. \quad (12)$$

Here, the parameters of interest are  $\beta$ s since they capture the short run absorption and spending of aid inflows. One may argue that the dependent variables of the aforementioned equations also depend on their past values. In that case, we need to use the lag dependent variable as a regressor to capture the level of persistency in the regression. Such inclusions convert the above equations into Dynamic Panel Data (DPD) models. In the case

of absorption and spending, the equations become,

$$\Delta NACAB_{i,t} = \alpha_5 + \beta_5 \Delta AID_{i,t} + \rho_5 \Delta NACAB_{i,t-1} + \sum_{k=1}^K \delta_{5k} X_k + \gamma Year_t + \mu_{5i} + \epsilon_{i,t} \quad (13)$$

$$\Delta NAFD_{i,t} = \alpha_6 + \beta_6 AID_{i,t} + \rho_6 \Delta NAFD_{i,t-1} + \sum_{k=1}^K \delta_{6k} X_k + \gamma Year_t + \mu_{6i} + \epsilon_{i,t}. \quad (14)$$

Likewise, by introducing the lagged dependent variable as regressor, the alternative models in levels become

$$NACAB_{i,t} = \alpha_7 + \beta_7 AID_{i,t} + \rho_5 NACAB_{i,t-1} + \sum_{k=1}^K \delta_{7k} X_k + \gamma Year_t + \mu_{7i} + \epsilon_{i,t}, \quad (15)$$

$$NAFD_{i,t} = \alpha_8 + \beta_8 AID_{i,t} + \rho_8 NAFD_{i,t-1} + \sum_{k=1}^K \delta_{8k} X_k + \gamma Year_t + \mu_{8i} + \epsilon_{i,t}. \quad (16)$$

Here  $\rho$ s capture the level of persistence of the lagged dependent variable. To test the hypothesis of cross-sectional independence in panel-data models with small T and large N, we employed semi-parametric tests proposed by Friedman (1937) and Frees (1995, 2004) as well as the parametric testing procedure proposed by Pesaran (2004).<sup>5</sup> Results of these tests showed evidence of contemporaneous correlation across the units. We also found evidence of group-wise heteroscedasticity and serial correlation in the error terms (using a modified Wald test and Wooldridge test). To estimate equations 9 to 12, we used the Feasible Generalized Least Square (FGLS) method with correction for panel specific AR1 process (within panels) and heteroscedasticity (across panels).

Equations 13 to 16, on the other hand, cannot be consistently estimated using FGLS or OLS due to the presence of lagged dependent term as one of the regressors. Due to the endogenous nature, the lagged dependent variable is correlated with the error term of the estimation which creates a large-sample bias in the estimation (Nickell 1981). Estimation bias could also arise if the lagged dependent variable is correlated with the regressors, even if the

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<sup>5</sup>We used `xtcsd` routine in STATA, developed by De Hoyos and Sarafidis (2006) to check such assumptions in STATA.

error process is i.i.d. However, if the error process is autocorrelated then the problem becomes even more serious (Baum 2006). To address such problems, an application of General Methods of Moments (GMM) estimator, proposed by Blundell and Bond (1998), is utilized where they suggested to use a system of equations using lagged levels as well as lagged differences for the DPD estimations.<sup>6</sup> These equations differ in their moment conditions and the set of instruments used. Here, predetermined and endogenous variables (in first difference) are instrumented with lags of their own levels. Similarly, lags of own first difference are used to instrument the predetermined and endogenous variables (in levels). A detail description and application of the Blundell and Bond (1998) estimator can be found in Roodman (2006).

## 5 Data and Variables

### 5.1 Data description

The dataset is available from the IMF website and contains data from staff reports of all PRGF programs that have been approved over the 1999-2007 period.<sup>7</sup> In the dataset, each observational unit is the country and under each unit there are document-specific data for different variables. The dataset is an unbalanced panel based on the data from 369 program documents of 51 developing countries. As explained in Section 3, a program document has the record of projections and actual data that were formally agreed upon with the authorities and presented to the Board of the IMF. Ranging from 1996 to 2010, the dataset contains actual data from the oldest document (1999) to three years' projections for the most recent documents (2007). Some variables in the dataset are collected from the World Economic Outlook (WEO) to control for other variables that are not generally reported in the program documents (for example, data on terms of trade and PPP-adjusted real per capita GDP).

In the dataset, aid is constructed using both a national accounting and balance of payments approach. The variable 'fiscal-aid' is constructed as

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<sup>6</sup>Blundell and Bond's system estimator, also known as 'System GMM', is an extension of the Arellano and Bond (1991) estimator.

<sup>7</sup>It contains the staff reports on the request and reviews of the PRGF programs.



the net foreign financing including grant, debt relief and the flow component of exceptional financing. The ‘bop-aid’ is derived by adding changes in liabilities to official creditors (disbursements – amortization) to official current transfers and capital transfers with the programmed financing gap, increases in external arrears, rescheduling and other balance of payments or fiscal supports. External interest payments are then deducted from this amount.

The fiscal deficit net of aid is constructed from the difference between expenditures excluding interest payments and revenue excluding grants. The current account deficit net to aid is derived by excluding official current transfers and interest payments from the current account balance. Both aid and the fiscal and current account deficits are expressed as a share of GDP. The details of the data collection process, the countries and documents used to construct the dataset are well documented in Dudine et al. (2008).

## 5.2 Control Variables

For the spending regressions, we controlled for the lagged change in fiscal deficit (net to aid), lag of overall fiscal deficit, real GDP growth and the lag of the inflation rate. The first control variable is used to capture the indirect effect of past aid on the current fiscal deficit (net of aid). Inclusion of this variable also captures the concern of the fiscal authorities in keeping the level of deficit stable. The lag of overall fiscal deficit captures the concerns about fiscal consolidation. A negative coefficient implies that the greater the overall fiscal deficit in the past, the lower the programmed fiscal deficit net of aid. Real GDP growth controls for the cyclicity of fiscal policy. A negative coefficient entails higher deficit is programmed when economic growth slows down. Finally, the lag of inflation rate captures the impact of fiscal policy on internal macroeconomic stability; thus, a negative coefficient implies that as past inflation is higher, the larger is the programmed reduction in the fiscal deficit.

Similarly, for absorption equations, we controlled for lagged change in the current account deficit (net of aid), lag of overall current account deficit, the lag change in the term of trade, the change of overall fiscal deficit, per capita GDP (relative to that of the US) and the lag of reserve coverage in term

of months of import. The first control variable is utilized to capture the indirect effect of past aid on the current account deficit. The lag of overall current account deficit is employed for the same reason as described for the overall fiscal deficit in the spending regressions. The lag change in the terms of trade captures the concern about adjusting to past exogenous shocks. A positive coefficient implies that past shocks are permitted to contribute to the economy through an increase in current account deficit net of aid. The change in the overall fiscal deficit is used to control for the demand pressures created by the fiscal policy on the current account. Per capita GDP controls the vulnerability; the higher the per capita income of a country, the more resilient the country is to shocks. A positive coefficient implies that a larger increase in the current account deficit is programmed for countries with high per-capita income. Finally, the lag of reserve coverage is used to capture the external stability, particularly reserve adequacy. A positive coefficient means that a greater increase in the current account deficit is programmed for those countries where the reserve accumulation is sufficiently large. All these control variables are expressed in percentage of GDP. Exceptions are made for terms of trade, inflation, per-capita GDP and reserve coverage, which are expressed in respective appropriate units.

## **6 Estimation results**

The estimation results suggest that the PRGF program supports the full use of aid over time. In this section we will discuss simple and elaborate models to address various dimensions of the use of aid. Note that in all regression analysis, outliers are detected and excluded following the criteria used in Dudine et al. (2008). A footnote under each table describes the rule used to delete the outliers.

### **6.1 Absorption, Spending and Smoothing of Aid Increase**

Table 1 reports the programmed absorption of aid increase, whereas Table 2 reports the programmed spending of aid increase with various regression models. These sets of models are employed here to replicate the results of

the IEO (2007) with better dataset and improved estimation techniques. Although our preferred estimate is the Blundell-Bond GMM estimation (Model 6), we still used other models to check the robustness of our estimations. To capture the amount of smoothing, the lagged change in aid is included in the regression. Such control variables are appropriate to estimate the programmed widening of the current account deficit (or fiscal deficit), which is influenced by the use of the aid changes that were not absorbed (or spent) in the previous year and a positive coefficient of the lagged change in aid implies the smoothing of the aid inflows.

The regressions in Table 1 suggest that immediate absorption of aid inflow is 59 percent, whereas Table 2 shows that the immediate spending of aid inflow is 68 percent. Such findings contradict the IEO (2007) which found that approximately 27 percent of aid increase is spent and some 64 percent is absorbed immediately. However, our results are in line with the conclusion by Aiyar and Ruthbah (2008), in which they found that spending is higher than absorption. Controlling for other factors, our results remain stable. Our regressions also provide evidence of smoothing in both absorption and spending estimations. Model 3 of the absorption regression shows that 26 percent of the expected increase in aid is programmed to be absorbed in the first programming year, whereas the coefficient on the lagged increase in aid indicates that 14 percent of the past increase in aid is to be absorbed in the programming year. Similarly, Model 3 of the spending regression shows that 72 percent of the aid increase is programmed to be spent immediately and about 27 percent is programmed to be utilized in the following year.

[Table 1 and 2 about here]

Controlling for other variables suggests that concerns for fiscal instability and reserve inadequacy can weaken the programmed absorption and spending of aid. Likewise, we find evidence of difference in spending and absorption for countries of Sub-Saharan Africa (SSA). The coefficient of the interaction term between SSA and aid increase suggests that spending and absorption is significantly higher for the countries that belong to SSA areas.

An alternative method for examining the smoothing of the use of aid is to use the cumulative increase of the programmed fiscal deficits (or current account deficit) over a two-year period and the projected increase in aid

over the same period. In the case of spending, the regression confirms that the spending of aid over a two-year period is more than 81 percent (Table 2, Model 5). This finding is quite important since it shows that fiscal deficits are programmed for a time horizon that is longer than one year. Similarly, for absorption the regression indicates that the absorption of aid over a two-year period is about 56 percent (Table 1, Model 5).

In our preferred regression for both spending and absorption, we find weak evidence for the smoothing of aid use. One reason for this finding could be the use of only positive changes in aid in the regressions, which provide partial and quite plausibly misleading results of the regressions. In the next subsection, we will relax such restrictions.

## 6.2 Absorption, Spending and Smoothing of Aid

Restricting the sample for only positive changes in aid provides a partial and misleading scenario of the use of aid. In the case of aid volatility, consideration of the treatment of both aid increase and decrease should be included to correctly understand the use of aid. Aid volatility elicits the question as to whether the programmed response to changes in aid is symmetric. To answer this question, we looked at both directions of the changes in aid inflows.

[Table 3 and 4 about here]

Table 3 and Table 4 present the regression for absorption and spending respectively. Model 3 of the absorption regression suggests the smoothing of the programmed use of aid, where approximately 48 percent of aid increase is programmed to be spent instantly and approximately 13 percent of the past increase in aid is to be absorbed in the current programming year. This makes the eventual absorption ratio about 62 percent. Similarly, Model 3 of the spending regression shows evidence of smoothing of aid, as some 44 percent of aid increase is programmed to be used immediately, whereas roughly 33 percent of the past increase in aid is to be spent in the current programming year, making the eventual spending ratio 78 percent.

To control for the symmetric use of aid, we used an interaction term between the expected change in aid with a dummy variable that takes a value of one

if the expected change in aid is negative. Our regressions indicate that in the case of absorption, the aid decreases are treated asymmetrically to aid increases since the interaction term is significant and negative. The negative sign of the interaction term suggests that if aid is expected to fall over the course of the program, the programmed contraction of the current account deficit net of aid is smaller than the expansion that is permitted during aid increments. However, in the case of spending, such asymmetry does not exist. Furthermore, in the two-year horizon model (Model 2 in Table 3 and 4) we did not find any evidence of asymmetric use of aid. Findings of symmetric treatment of aid increases and decreases in the longer policy horizon could be driven by the expected stability of future aid flows.

In spending regressions, we found evidence that higher past overall fiscal deficit decreases the programmed change in fiscal deficit, and the significant coefficient of the lagged change in the fiscal deficit indicates the importance of stabilizing the deficit over time. Similarly, inflation has a considerable effect on the programmed change of fiscal deficit net of aid. In spending equations, we found significant association of reserve coverage and terms of trade with the change in the current account deficit net of aid, where both of these variables widen the programmed current account deficit.

### **6.3 Actual Absorption, Spending and Smoothing of Aid**

Tables 5 and 6 report the various models used to estimate the absorption, spending and smoothing of the aid use by employing the actual rather than the programmed data of spending and absorption. This analysis will help in understanding the behavior of actual spending and absorption of aid compared with the programmed spending and absorption. The result for absorption (Model 8 in Table 5) suggests that actual absorption of the aid is about 28 percent with no evidence of smoothing of aid. This absorption rate is lower than the estimated programmed absorption found in previous subsections.

[Table 5 and 6 about here]

The result of the actual spending of same year use of aid is about 86 percent with marginal significant evidence of smoothing of aid over the years. The

eventual spending ratio of actual spending becomes more than 100 percent, which is consistent with the findings of Aiyar and Ruthbah (2008). One reason for these findings could be the certain aid-financed capital expenditures that might create a need for additional expenditures in each consecutive period.<sup>8</sup> However, our findings of absorption are completely opposite to the findings of Aiyar and Ruthbah (2008) but are in line with the findings Berg et al. (2007), which indicate that aid can be sometimes be spent but not absorbed.

To understand the influence of the PRGF program on countries' actual spending and absorption, we introduced an interaction term between aid and a dummy variable that is equal to one in those years the country is under a PRGF program. Our results suggest that the presence of a PRGF program does not seem to influence the actual spending and absorption of aid (row two of Model 9 in Tables 5 and 6). Furthermore, we control for the aid surprise, which is defined as the increments in aid that were not predicted during the programming period. Our preferred estimations (Model 10 of Tables 5 and 6) could not find any significant difference in the spending and absorption pattern of aid in case of aid surprise. Similarly, fiscal consolidation and reserve adequacy seems to have no significant impact on the actual spending and absorption of aid.

Finally, to realize the relationship between actual and program aid, we employed Figures 1 and 2. The pictures suggest that generally IMF programs have a tendency to understate program aid inflows in case the level of aid is below average. However, the situation tends to reverse when the level of aid is higher than average. In this case, the programmed aid inflows are overstated compared with the actual inflows of aid. This observation remains true for both the fiscal and BOP data.

#### **6.4 Absorption, Spending and Smoothing using levels of Aid**

Tables 7 and 8 represent the estimations of spending and absorption of aid using levels of data (as a percentage of GDP) rather than the differences. These estimations are done as a robustness check to our previous estima-

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<sup>8</sup>For example, an aid-funded hospital might require perennial government expenditure on nurses and doctors, or a road may require repeated maintenance and repair costs.

tions. By using the actual and programmed data for levels of aid flows, the regression coefficients measure the fraction of aid inflow that is absorbed and spent over time.

Once again, our preferred models are Models 4 and 6 in both tables which employed the Blundell and Bond GMM estimations otherwise known as System GMM techniques. The estimated programmed absorption is approximately 46 percent in contrast with estimated actual absorption of about 34 percent. Coherent with the earlier estimations of this study, the estimated actual absorption is found to be lower than the programmed absorption. Model 6 of Table 7 also reveals that past current account deficit has significant positive association with the programmed year's current account deficit net of aid, showing the persistent nature of the deficit in the balance of payments.

[Table 7 and 8 about here]

The estimated programmed spending is approximately 74 percent, whereas actual spending is some 97 percent. Consistent with the findings of the previous subsection, we find that actual spending is higher than the programmed spending with evidence of smoothing of actual aid over time. The long-run spending is estimated to be higher than 100 percent, which makes the analysis coherent with the findings of earlier sub-sections. Furthermore, we found evidence that higher past overall fiscal deficit decreases the actual fiscal deficit of the program year.

## 7 Conclusion

Improving on Dudine et al. (2008), this study utilizes Blundell and Bond's System GMM estimator to provide consistent estimates of the programmed absorption and spending of aid. However, the finding of the study should be received with caution as the estimations may have suffered due to the complexities of the issues and caveats resulting from the unavailability of data and the presence of outliers for important variables over the period we examined.

The study provides compelling evidence that PRGF-supported programs

permit countries to utilize all increases in aid within a few years, demonstrating smoothed use of aid inflows over time. In addition, our result reveals that spending is higher than absorption in both the long-run and short-run use of aid and shows evidence of the injection of liquidity into the domestic economies of developing countries. Furthermore, the study finds that the long-run spending exceeds the injected increase of aid inflows in the economy. In contrast, we find weak evidence of profound influence of other control variables on the spending and absorption of aid. Finally, the study finds that the presence of a PRGF-supported program does not influence the actual absorption or spending of aid.

We suggest the following policy implications as a result of this study. Since macroeconomic considerations appear to have no influence over aid commitments and disbursements, aid agencies should take account of the macroeconomic stability of an economy, as aid is found to have significant associations with balance of payments and national income accounting. Aid is sometimes received as non-fungible project assistance, which raises government expenditure. Aid agencies should be cognisant of this type of assistance, as governments may need to cut necessary consumptions to finance aid-funded projects or may need to finance the expenditure from domestic borrowing. Aid volatility is also a concern for recipient countries which leads governments to delay the immediate use of aid increments. Such volatility should be reduced to improve the immediate use of aid.

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## A Appendix: The Model

Extending from Dudine et al. (2008), this framework proposes a simple model under which the spending and absorption equations in differences are compatible with the same equations in levels (and vice-versa).

Because the equation in difference considers the difference between the programmed and the actual (lagged) level of variables, whereas the equation in level considers only the programmed level of variables, any model that attempts to make these two equations compatible must include, implicitly or explicitly, both an equation that explains the actual values of the variables, and an equation that explains how expectations about the exogenous variables are formed.

The model proposed in this note allows coherency between the programming equation and the equation that explains the actual. Also, this model allows maintaining a richer description of spending and absorption, which includes the possibility of smoothing and the serial dependence of the endogenous variable to its lagged values.

Lets denote  $Y_{i,t}^p$  as the programmed level of the endogenous variable for country  $i$  at time  $t$  (which is uniquely ranked and based on the date when the document was published). Note the endogenous variables are current account deficit net of aid or the fiscal deficit net of aid, in percent of GDP. Let  $Y_{i,t}^e$  be the expected level and  $Y_{i,t}$  be the actual level of such variable for country  $i$  for at  $t$ . Similarly,  $X_{i,t}^p$ ,  $X_{i,t}^e$  and  $X_{i,t}$  are respectively the programmed, expected and actual level of aid for country  $i$  at time  $t$ . Finally, let  $Z_{i,t}$  be a vector of explanatory variables and  $u_{i,t}$  a zero-mean independent and identically distributed error term. We introduce  $\mu_i$  as the country specific time invariant effect. Thus the equations in levels for the programme can be expressed as:

$$Y_{i,t}^p = \beta_0 + \beta_1 X_{i,t}^p + \beta_2 X_{i,t-1} + \beta_3 Z_{i,t-1} + \theta Y_{i,t-1} + \mu_i + u_{i,t}. \quad (17)$$

Assume that the actual level of the endogenous variable is described by the following model:

$$Y_{i,t} = \alpha_0 + \alpha_1 X_{i,t} + \alpha_2 X_{i,t-1} + \alpha_3 Z_{i,t} + \lambda Y_{i,t-1} + \mu_i + \varepsilon_{i,t} \quad (18)$$

where  $\varepsilon_{i,t}$  is a zero-mean independent and identically distributed error term.

Note when an IMF program is designed, the realization of  $\varepsilon_{i,t}$ , the actual level of aid  $X_{i,t}$  and the actual level of the exogenous variables  $Z_{i,t}$  are not known. Hence programmed and expected values are used which makes the above equation as

$$E[Y_{i,t}] = Y_{i,t}^e = \alpha_0 + \alpha_1 X_{i,t}^e + \alpha_2 X_{i,t-1} + \alpha_3 Z_{i,t}^e + \lambda Y_{i,t-1} + \mu_i \quad (19)$$

where  $E[\varepsilon_{i,t}] = 0$ . Assume that the programmed level of aid is exogenously determined whereas the expectations about the level of the exogenous variables are based on the past realization of these variables.<sup>9</sup> Lets use the following equation:

$$Z_{i,t}^e = \varphi + \rho Z_{i,t-1} + \psi_{i,t} \quad (20)$$

where  $\psi_{i,t}$  is a zero mean error term. If we plug equation 20 into 19 and rearrange the terms, we obtain

$$Y_{i,t}^e = \alpha_0 + \alpha_3 \varphi + \alpha_1 X_{i,t}^e + \alpha_2 X_{i,t-1} + \alpha_3 \rho Z_{i,t-1} + \lambda Y_{i,t-1} + \mu_i + \alpha_3 \psi_{i,t}. \quad (21)$$

Which is our equation in levels (equation 17) provided that  $\beta_0 = \alpha_0 + \alpha_3 \varphi$ ,  $\beta_1 = \alpha_1$ ,  $\beta_2 = \alpha_2$ ,  $\beta_3 = \alpha_3 \rho$ ,  $\theta = \lambda$  and  $u_{i,t} = \alpha_3 \psi_{i,t}$ .

To obtain the equations in differences and purging the country specific fixed effect, we first use equation 18 to obtain  $Y_{i,t-1}$ . Then we subtract the  $Y_{i,t-1}$  from the both side of the equation 21 to obtain

$$\begin{aligned} Y_{i,t}^e - Y_{i,t-1} &= \alpha_3 \varphi + \alpha_1 (X_{i,t}^e - X_{i,t-1}) + \alpha_2 (X_{i,t-1} - X_{i,t-2}) \\ &\quad - \alpha_3 (\rho - 1) Z_{i,t-1} + \lambda (Y_{i,t-1} - Y_{i,t-2}) + \alpha_3 \psi_{i,t} - \varepsilon_{i,t} \end{aligned} \quad (22)$$

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<sup>9</sup>This is fairly sensible assumption since creditors' aid commitments are generally known with a fair amount of precision at the beginning of a programming period.

Hence, re-parameterizing the above equation, we can rewrite as

$$\begin{aligned}
Y_{i,t}^e - Y_{i,t-1} &= \gamma_0 + \gamma_1(X_{i,t}^e - X_{i,t-1}) + \gamma_2(X_{i,t-1} - X_{i,t-2}) \\
&\quad + \gamma_3 Z_{i,t-1} + \delta(Y_{i,t-1} - Y_{i,t-2}) + \omega_{i,t}.
\end{aligned} \tag{23}$$

Here  $\gamma_0 = \alpha_3\varphi$ ,  $\gamma_1 = \alpha_1$ ,  $\gamma_2 = \alpha_2$ ,  $\gamma_3 = -\alpha_3(\rho - 1)$ ,  $\delta = \lambda$  and  $\omega_{i,t} = \alpha_3\psi_{i,t} - \varepsilon_{i,t-1}$ .

This model allows to identify possible estimation problems. For instance, from  $\omega_{i,t} = \alpha_3\psi_{i,t} - \varepsilon_{i,t-1}$ , we can see that the error term of the equation in difference is correlated with one of the regressors, namely  $Y_{i,t-1} - Y_{i,t-2}$  which is corrected by using dynamic panel data estimation techniques in the regression estimation.

## B Appendix: Estimation Results

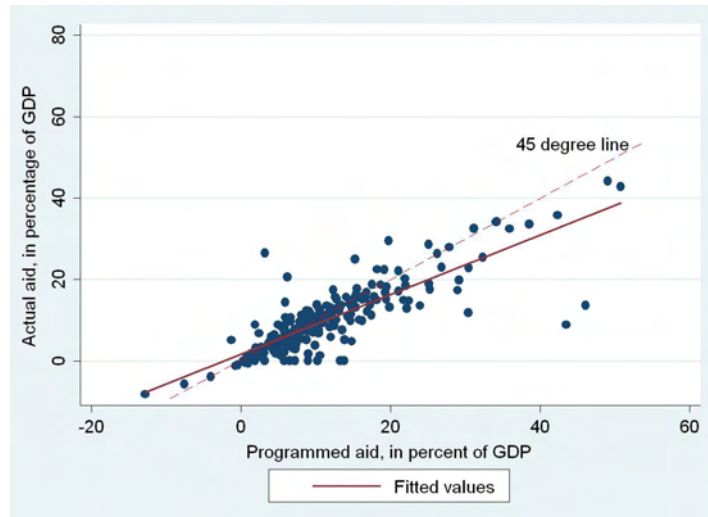


Figure 1: Actual and programmed aid inflows in the same year (BOP calculations)

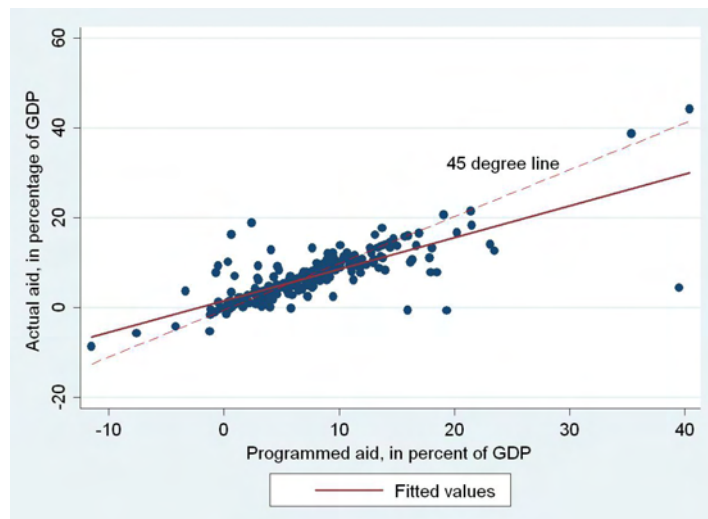


Figure 2: Actual and programmed aid inflows in the same year (Fiscal calculations)

Table 1: Regression result for the absorption of aid increase, unbalanced panel (1999-2009).

Independent variable: Increase in $\Delta$ Current account deficit (net of aid)	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6 $\ddagger$
$\Delta$ Aid	0.392*** (0.043)	0.322*** (0.063)	0.262*** (0.055)	0.128* (0.073)		0.587*** (0.158)
$\Delta$ Aid $_{(t-1)}$		0.113*** (0.033)	0.142*** (0.029)	0.0591 (0.038)		0.092 (0.110)
$\Delta$ Aid averaged over two years					0.563*** (0.107)	
$\Delta$ Current account deficit (net of aid) $_{(t-1)}$						0.010 (0.122)
Overall current account $_{(t-1)}$			-0.0485*** (0.019)	-0.0731*** (0.022)		0.053 (0.080)
$\Delta$ log of terms of trade $_{(t-1)}$			0.124 (0.878)	-0.200 (0.948)	5.993*** (2.172)	3.390 (5.436)
$\Delta$ Overall fiscal deficit			0.0184 (0.016)	0.0206 (0.018)		-0.011 (0.032)
PPP-GDP per capita (in \$US)			0.0698 (0.072)	0.249** (0.102)	0.177 (0.110)	0.294 (0.439)
Coverage $_{(t-1)}$			0.003 (0.076)	0.0300 (0.077)	0.250*** (0.091)	0.267 (0.449)
Sub-Saharan Africa (1 if belongs to SSA)		0.875* (0.524)			4.600* (2.373)	3.913 (5.053)
Asia (1 if belongs to Asia)		0.220 (0.570)	-0.913** (0.374)	-0.477 (0.404)	6.254** (2.434)	3.298 (4.300)
Europe (1 if belongs to Europe)			-1.986** (0.865)	-2.982*** (1.065)	4.135* (2.377)	
(Aid)x(SSA)				0.0868*** (0.025)		
Constant	1.147*** (0.188)	-0.424 (0.704)	0.875 (0.754)	6.956***	-13.287*** (1.355)	-5.624 (7.622)
No. of observations	130	130	99	99	93	128
No. of countries	30	30	25	25	28	40
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 4, the sample is restricted to observations where  $0 < \Delta Aid < 10$ ,  $-10 < \Delta$ Current account deficit (net of aid) $_{(t-1)} < 10$ . In model 5, the sample is restricted where  $0 < \Delta Aid < 10$  and  $-20 < \Delta$ Current account deficit (net of aid) $_{(t-1)} < 20$ .  $\ddagger$ Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 2: Regression result for the spending of aid increase, unbalanced panel (1999-2009).

Independent variable:	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6‡
Increase in $\Delta$ fiscal deficit (net of aid)						
$\Delta$ Aid	0.673*** (0.048)	0.690*** (0.053)	0.722*** (0.058)	0.650*** (0.066)		0.679*** (0.225)
$\Delta$ Aid <sub>(t-1)</sub>		0.302*** (0.035)	0.266*** (0.033)	0.242*** (0.039)		0.576 (0.621)
$\Delta$ Aid averaged over two years					0.819*** (0.076)	
$\Delta$ Fiscal deficit (net of aid) <sub>(t-1)</sub>						-0.399 (0.444)
Overall fiscal deficit <sub>(t-1)</sub>			-0.120*** (0.020)	-0.129*** (0.022)		-0.318 (0.276)
Real GDP growth			-0.0594 (0.037)	-0.0804** (0.039)	-0.230*** (0.045)	0.456 (0.604)
Inflation <sub>(t-1)</sub>			-0.0146 (0.014)	-0.0153 (0.014)	-0.101** (0.044)	0.025 (0.127)
(Aid)x(SSA)				0.0693** (0.028)		
Asia (1 if belongs to Asia)	-1.416*** (0.188)	-1.796*** (0.408)	-0.695 (0.453)	-0.607 (0.471)	-0.190 (0.204)	0.918 (28.507)
Europe (1 if belongs to Europe)	-2.290*** (0.227)	-2.350*** (0.398)	-1.497*** (0.458)	-1.328*** (0.484)		
Sub-Saharan Africa (1 if belongs to SSA)	-1.147*** (0.204)	-0.649 (0.383)	-1.056** (0.453)	-1.523*** (0.518)	-1.130** (0.510)	-9.204 (22.336)
Constant	-0.106 (1.109)	0.238 (1.029)	(0.453) (0.453)	1.807*** (0.534)	3.130 (2.156)	0.952 (22.927)
No. of observations	150	150	142	142	85	157
No. of countries	36	36	35	35	22	43
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 4, sample is restricted to observations where  $0 < \Delta Aid < 10$ ,  $\Delta Aid_{(t-1)} > -10$ ,  $-10 < \Delta$ Fiscal deficit (net of aid)<sub>(t-1)</sub> < 10 and Overall fiscal deficit<sub>(t-1)</sub> < 20. In model 5, the sample is restricted to observations where  $0 < \Delta Aid < 10$  and  $-20 < \Delta$ Fiscal deficit (net of aid)<sub>(t-1)</sub> < 20. ‡Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.



Table 3: Regression result for the treatment of increase and decrease in aid (absorption), unbalanced panel (1999-2009).

Independent variable:	Model 1	Model 2	Model 3 <sup>‡</sup>
<hr/>			
$\Delta$ Current account deficit (net of aid)			
$\Delta$ Aid	0.432*** (0.052)		0.483*** (0.140)
$\Delta$ Aid <sub>(t-1)</sub>	0.089*** (0.018)		0.138** (0.067)
( $\Delta$ Aid)x(dummy aid decrease)	-0.241*** (0.085)		-0.827*** (0.274)
$\Delta$ Aid averaged over two years		0.420*** (0.042)	
( $\Delta$ Aid averaged)x(dummy aid decrease)		-0.034 (0.056)	
$\Delta$ Current account deficit (net of aid) <sub>(t-1)</sub>			0.017 (0.042)
Overall current account deficit <sub>(t-1)</sub>	-0.125*** (0.018)		-0.042 (0.118)
$\Delta$ log of terms of trade <sub>(t-1)</sub>	-0.108 (0.684)	0.703 (1.529)	3.659* (2.054)
$\Delta$ Overall fiscal deficit	0.005 (0.004)		-0.001 (0.012)
PPP-GDP per capita (in \$US)	0.193*** (0.038)	-0.039 (0.126)	0.076 (0.201)
Coverage <sub>(t-1)</sub>	0.079** (0.035)	0.360*** (0.076)	0.345* (0.204)
Dummy aid decrease	-0.188 (0.195)	0.684*** (0.238)	-1.909** (0.789)
Sub-Saharan Africa (1 if belongs to SSA)	1.712*** (0.360)	0.178 (1.257)	0.163 (2.109)
Asia (1 if belongs to Asia)	1.292*** (0.328)	0.313 (1.061)	0.486 (1.737)
Europe (1 if belongs to Europe)			
Constant	-0.365 (0.760)	-5.311** (2.249)	2.232 (4.197)
<hr/>			
No. of observations	261	139	263
No. of. countries	41	31	44
Year specific dummies	Yes	Yes	Yes
<hr/>			

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 2, sample is restricted to observations where  $-10 < \Delta Aid < 10$ ,  $-10 < \Delta$ Current account deficit (net of aid)<sub>(t-1)</sub> < 10. <sup>‡</sup>Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 4: Regression result for the treatment of increase and decrease in aid (spending), unbalanced panel (1999-2009).

Independent variable: $\Delta$ Fiscal deficit (net of aid)	Model 1	Model 2	Model 3‡
$\Delta$ Aid	0.482*** (0.024)		0.446** (0.169)
$\Delta$ Aid <sub>(t-1)</sub>	0.114*** (0.020)		0.335*** (0.061)
( $\Delta$ Aid)x(dummy aid decrease)	-0.288*** (0.056)		0.124 (0.361)
$\Delta$ Aid averaged over two years		0.652*** (0.072)	
( $\Delta$ Aid average)x(dummy aid decrease)		0.103 (0.098)	
$\Delta$ Fiscal deficit (net of aid) <sub>(t-1)</sub>			-0.271*** (0.092)
Overall fiscal deficit <sub>(t-1)</sub>	-0.096*** (0.012)		-0.083** (0.039)
Real GDP growth	-0.027 (0.018)	0.113 (0.098)	0.124 (0.150)
Inflation <sub>(t-1)</sub>	-0.020** (0.008)	-0.038 (0.034)	-0.085** (0.033)
Dummy aid decrease	-0.691*** (0.132)	0.318 (0.327)	-0.570 (0.414)
Sub-Saharan Africa (1 if belongs to SSA)	-0.445 (0.617)	0.269 (2.582)	0.327 (0.533)
Asia (1 if belongs to Asia)	-0.191 (0.613)	-0.062 (2.612)	0.216 (0.555)
Europe (1 if belongs to Europe)	0.059 (0.658)	2.175 (2.697)	
Constant	0.996 (0.761)	0.680 (2.702)	-2.556*** (0.929)
No. of observations	291	196	295
No. of countries	45	38	49
Year specific dummies	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 and 3, sample is restricted to observations where  $-10 < \Delta Aid < 10$ ,  $\Delta Aid_{(t-1)} > -20$  and  $-10 < \Delta$ Fiscal deficit (net of aid)<sub>(t-1)</sub> < 10. In model 2, the sample is restricted to observations where  $-10 < \Delta Aid < 10$ . ‡Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 5: Regression result for the actual absorption of aid, unbalanced panel (1999-2009).

Independent variable:	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7	Model 8‡	Model 9‡	Model 10‡
$\Delta$ Current account deficit (net of aid)										
$\Delta$ Aid	0.129** (0.057)	0.146** (0.061)	0.124 (0.111)		0.047 (0.083)	-0.008 (0.184)		0.278*** (0.084)	0.643 (0.453)	
( $\Delta$ aid)x(program dummy)			0.042 (0.119)			0.077 (0.213)			-0.456 (0.971)	
Surprise aid				0.068 (0.060)			-0.011 (0.060)			0.284 (0.224)
Expected aid				0.117*** (0.017)			0.237*** (0.021)			0.366 (0.459)
$\Delta$ Aid <sub>(t-1)</sub>					-0.160*** (0.044)	-0.162*** (0.046)	-0.007 (0.021)	0.121 (0.097)	0.252** (0.119)	0.039 (0.605)
$\Delta$ Current account deficit (net of aid) <sub>(t-1)</sub>								-0.408** (0.160)	-0.467** (0.210)	-0.405 (0.667)
Overall current account deficit <sub>(t-1)</sub>					-0.152*** (0.040)	-0.176*** (0.038)	-0.173*** (0.035)	-0.383 (0.387)	-0.573 (0.490)	-0.320 (0.836)
$\Delta$ log of terms of trade <sub>(t-1)</sub>					-3.309* (1.730)	-2.945* (1.720)	-4.623*** (1.197)	-1.667 (16.187)	-1.849 (14.165)	15.985 (27.103)
$\Delta$ Overall fiscal deficit				0.091***	0.090*** (0.029)	0.101*** (0.029)	0.105 (0.019)	0.111 (0.074)	0.058 (0.098)	(0.121)
PPP-GDP per capita (in \$US)					-0.001 (0.001)	-0.002 (0.001)	0.005*** (0.001)	0.004 (0.012)	0.008 (0.023)	0.019 (0.046)
Coverage <sub>(t-1)</sub>					-0.164* (0.088)	-0.047 (0.099)	-0.097 (0.129)	-0.735 (0.937)	-0.717 (1.399)	-2.085 (3.826)
Sub-Saharan Africa (1 if belongs to SSA)	1.023 (2.891)	1.042 (2.941)	-1.350*** (0.454)	2.600 (2.242)	-1.331 (0.883)	-1.725** (0.812)	0.633 (0.739)	4.513 (10.499)	5.455 (16.476)	3.155 (24.095)
Asia (i if belongs to Asia)	1.182 (2.904)	1.135 (2.960)	-1.080** (0.519)	2.973 (2.247)	-2.488** (0.970)	-2.458** (0.965)	-1.255 (0.838)	-2.966 (15.018)	-1.661 (19.476)	0.432 (16.931)
Europe (1 if belongs to Europe)			-2.378 (2.892)		-4.348 (3.701)	-3.929 (3.819)	-3.614 (2.273)			
Dummy for program		0.168 (0.251)				0.742 (0.766)			-11.551 (8.278)	
Constant	-0.769 (3.031)	-0.719 (3.077)	9.156*** (1.897)	-4.937** (2.378)	3.082 (2.910)	3.833* (2.049)	-1.669 (1.243)	1.945 (13.722)	2.509 (22.186)	-5.990 (39.888)
No. of observations	198	198	198	98	142	142	82	367	367	202
No. of countries	44	44	44	31	35	35	27	45	45	45
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 7, the sample is restricted to observations where  $0 < \Delta Aid < 10$ . ‡Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 6: Regression result for the actual spending of aid, unbalanced panel (1999-2009).

Independent variable: $\Delta$ Fiscal deficit (net of aid)	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7	Model 8‡	Model 9‡	Model 10‡
$\Delta$ Aid	0.342*** (0.069)	0.313*** (0.068)	0.064 (0.092)		0.679*** (0.083)	0.570*** (0.208)		0.857*** (0.281)	0.451 (0.324)	
$(\Delta$ Aid) $\times$ (program dummy)			0.371*** (0.092)			0.083 (0.220)			0.529 (0.368)	
Surprise aid				0.297*** (0.030)			0.387*** (0.050)			0.446 (0.374)
Expected aid				0.214*** (0.025)			0.401*** (0.050)			0.336 (0.325)
$\Delta$ Aid $_{(t-1)}$					-0.012 (0.037)	-0.000 (0.047)	-0.034 (0.032)	0.340* (0.198)	0.291* (0.166)	-0.345 (0.390)
$\Delta$ Fiscal deficit (net of aid) $_{(t-1)}$								-0.547*** (0.117)	-0.521*** (0.103)	-0.514** (0.250)
Overall fiscal deficit $_{(t-1)}$					-0.367*** (0.033)	-0.368*** (0.037)	-0.650*** (0.043)	0.068 (0.060)	0.090 (0.072)	0.038 (0.042)
Real GDP growth					-0.050 (0.048)	-0.041 (0.054)	0.005 (0.058)	-0.326 (0.397)	-0.441 (0.457)	-0.484 (0.472)
Inflation $_{(t-1)}$					0.012 (0.018)	-0.002 (0.020)	0.067*** (0.014)	0.092 (0.127)	0.105 (0.172)	-0.107 (0.337)
Sub-Saharan Africa (1 if belongs to SSA)	1.633* (0.946)	0.432 (0.323)	0.324 (0.280)	-0.064 (0.567)	1.303 (0.807)	1.082 (0.667)	0.095 (0.852)	3.222 (6.626)	5.360 (7.290)	-18.695 (39.593)
Asia (1 if belong to Asia)	1.146 (0.945)	0.026 (0.334)	-0.100 (0.303)	0.371 (0.556)	1.106 (0.817)	0.888 (0.681)	1.501* (0.875)	8.462 (9.450)	8.933 (9.923)	-22.458 (43.060)
Europe (1 if belong to Europe)		-1.524 (1.136)	-1.664 (1.062)	3.044*** (1.140)			3.355*** (0.918)			
Dummy for program		0.809*** (0.206)				0.251 (0.447)			1.019 (1.220)	
Constant	-1.448 (1.156)	-0.300 (0.860)	-0.122 (0.836)	0.883 (0.831)	0.536 (0.932)	1.924* (1.131)	1.040 (1.683)	-2.323 (5.963)	-3.777 (6.563)	17.791 (37.992)
No. of observations	226	226	226	125	181	181	110	393	393	217
No. of. countries	48	48	48	39	43	43	35	51	51	50
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 7, the sample is restricted to observations where  $0 < \Delta Aid < 10$ . ‡Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 7: Regression result for the absorption using level of aid inflows, unbalanced panel (1999-2009).

Independent variable:	Program				Actual	
	Model 1	Model 2	Model 3	Model 4‡	Model 5	Model 6‡
Current account deficit net of aid						
Aid	0.850*** (0.023)	0.779*** (0.033)	0.903*** (0.018)	0.462*** (0.134)	0.399*** (0.028)	0.337*** (0.111)
Aid <sub>(t-1)</sub>		0.098*** (0.034)	0.016 (0.014)	-0.275* (0.152)	0.145*** (0.022)	-0.048 (0.230)
Current account deficit <sub>(t-1)</sub>				0.863*** (0.102)		0.692** (0.277)
log of terms of trade <sub>(t-1)</sub>			-1.790* (0.920)	0.326 (1.963)	-1.551* (0.863)	-1.093 (3.434)
Overall fiscal deficit			-0.224*** (0.030)	0.008 (0.023)	0.052** (0.021)	0.129 (0.103)
PPP-GDP per capita (in \$US)			0.478*** (0.129)	0.173 (0.284)	0.001 (0.001)	-0.002 (0.010)
Coverage <sub>(t-1)</sub>			-0.333** (0.138)	-0.073 (0.284)	-0.146 (0.098)	0.085 (0.753)
Openess			-0.034*** (0.008)	-0.018 (0.017)		
Sub-Saharan Africa (1 if belongs to SSA)	-4.610*** (1.133)	-4.372*** (1.213)		2.068 (1.887)	-0.618 (0.937)	-0.565 (12.181)
Asia (1 if belongs to Asia)	-6.150*** (1.124)	-5.827*** (1.207)	-4.230*** (0.439)	2.180 (2.261)	-2.789*** (1.044)	2.792 (10.758)
Europe (1 if belongs to Europe)	-3.068*** (1.182)	-2.678** (1.275)	-2.402** (1.044)			
Constant	3.959** (1.842)	3.575* (1.903)	12.614*** (4.830)	-2.899 (10.238)	15.544*** (4.028)	7.895 (18.583)
No. of observations	364	364	211	216	411	409
No. of countries	48	48	40	45	45	45
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 3 and 5, the sample is restricted to observations where Current account deficit < 70. ‡Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 8: Regression result for the spending using level of aid inflows, unbalanced panel (1999-2009).

Independent variable:	Program				Actual	
	Model 1	Model 2	Model 3	Model 4 <sup>‡</sup>	Model 5	Model 6 <sup>‡</sup>
Fiscal deficit net of aid						
Aid	0.867*** (0.019)	0.761*** (0.028)	0.744*** (0.026)	0.736*** (0.125)	0.726*** (0.028)	0.967*** (0.157)
Aid <sub>(t-1)</sub>		0.147*** (0.023)	0.150*** (0.023)	-0.030 (0.080)	0.211*** (0.026)	0.191** (0.075)
Fiscal deficit (net of aid) <sub>(t-1)</sub>				0.299*** (0.061)		-0.199*** (0.062)
Inflation <sub>(t-1)</sub>			-0.027*** (0.009)	-0.018 (0.039)	-0.015** (0.008)	0.058 (0.107)
Real GDP growth			0.078*** (0.026)	0.386* (0.224)	0.113*** (0.032)	-0.417 (0.397)
Sub-Saharan Africa (1 if belongs to SSA)	-1.240*** (0.395)	-1.621*** (0.394)	-1.049* (0.569)	-3.070 (1.980)	-0.703** (0.329)	-5.487 (9.475)
Asia (1 if belongs to Asia)	-0.627 (0.423)	-0.765* (0.408)	-0.211 (0.572)	0.092 (0.925)	0.263 (0.282)	-7.910 (9.549)
Europe (1 if belongs to Europe)	-0.286 (0.751)	-0.416 (0.710)				
Constant	1.521* (0.836)	1.865** (0.804)	1.466 (1.053)	-3.342* (1.903)	-0.026 (0.638)	4.230 (8.893)
No. of observations	337	337	317	321	417	434
No. of countries	46	46	46	50	51	51
Year specific dummies	Yes	Yes	Yes	Yes	Yes	Yes

Notes: Values in the parentheses are the reported standard errors of the estimation. Significance code: \*\*\*1%, \*\*5%, \*10%. In model 1 to 4 and 5, the sample is restricted to observations where  $-20 < \text{Fiscal deficit} < 30$  and  $-5 < \text{Aid inflows} < 30$ . <sup>‡</sup>Dynamic panel data estimations where the Hansen test for over identifying restriction is rejected and no evidence for AR(1) and AR(2) process after the estimation.

Source: International Monetary Fund Spending and Absorption data set 2008.

Table 9: Summary statistics

<b>Variable</b>	<b>Mean</b>	<b>Std. Dev.</b> (Panel)	<b>Std. Dev.</b> (Between)	<b>Std. Dev.</b> (Within)	<b>Min.</b>	<b>Max.</b>	<b>N</b>
<b>Program data</b>							
Bop aid	9.583	8.465	7.276	5.46	-12.812	78.975	2504
Fiscal aid	7.054	6.659	5.001	4.311	-11.497	59.831	1939
Fiscal deficit net of aid	6.099	7.585	4.562	5.89	-29.823	96.351	1930
Current account deficit net of aid	12.517	11.434	11.113	5.353	-15.602	89.102	2391
Fiscal deficit	2.871	10.812	2.748	10.439	-235.42	100.661	1930
Current account deficit	8.315	7.429	5.291	8.411	-19.6	63.4	2391
<b>Actual data</b>							
Bop aid	9.069	9.174	7.297	5.701	-8.234	78.975	601
Fiscal aid	6.275	6.438	5.006	3.68	-8.714	52.048	523
Fiscal deficit net of aid	5.587	7.692	4.894	5.709	-18.895	62.602	521
Current account deficit net of aid	12.536	11.6	10.592	5.294	-15.602	69.837	577
Fiscal deficit	2.496	9.641	2.567	9.317	-125.41	67.833	521
Current account deficit	8.022	8.247	6.76	5.324	-19.6	51.799	577
Terms of trade	104.45	39.714	28.28	27.934	32.516	451.631	5370
Openess	74.506	37.197	35.149	8.834	29.75	205.654	4050
Real GDP growth	3.543	3.036	3.237	0.638	-4.605	10.632	4807
PPP-GDP per capita (in \$US)	4.502	3.874	4.351	1.139	0.632	25.232	5535
Inflation	6.553	8.528	6.198	6.795	-8.4	141.9	2398
Gross international reserves	3.905	2.137	1.503	1.651	0	55	2271